ITEM NO: #7.1

DATE: April 14, 2021

SUBJECT: 2020/21 APRIL REVISED BUDGET

**SYNOPSIS:** 

The 2020/21 April Revised Budget is presented for Board of Trustees adoption.

#### RECOMMENDATION:

The Superintendent/President recommends the adoption of the 2020/21 April Revised Budget for the Mendocino-Lake Community College District Unrestricted General Fund, Restricted General Fund, Debt Service Fund, Child Care Fund, Capital Projects Fund, Special Reserve Fund, Health Fund, Student Representation Fee Fund, Student Center Fee Fund, and Student Financial Aid Award Projections as shown in Attachments "A-1" through "I."

### **ANALYSIS:**

On October 14, 2020, the Board of Trustees approved the 2020/21 Adopted Budget. All budgets presented here reflect information received and decisions made since the approval of the Adopted Budget. Highlights are discussed below:

### **UNRESTRICTED GENERAL FUND:**

<u>Beginning Balance</u>: The beginning balance for the 2020/21 proposed April Revised Budget is \$6,465,652 based on the June 30, 2020 audited financial statements.

Revenue highlights include:

General Apportionment Revenue: Based on the First Principal Apportionment (P-1) documents and related information provided by the California Community Colleges Chancellor's Office (CCCCO), the proposed April Revised Budget includes an assumption that our General Apportionment funding will increase by \$601,976 from the Adopted Budget. The increase is the result of the final FTES the College reported for 2019/20. The Adopted Budget was based on FTES estimated at P-1 (2,741.44) and this April Revise Budget is based on the actual FTES at P-final (3,119.82) which is an increase of 378 FTES. One significant reason for the increase was the FTES of K-12 students, which increased from 187.67 to 398.06 between P-1 and P-final. Another reason for the increase was reporting Summer 2020 FTES in 2019/20. Total Computational Revenue (TCR) for 2020/21 General Apportionment is \$24,525,225. This increase in funding brought the District out of the hold harmless provision of the new Student Centered Funding Formula (SCFF). This means that the District now earns more TCR under the SCFF than it did under the prior SB361 formula. This should make estimating TCR more predictable in future fiscal years.

There is currently a shortage of funding at the State level which is resulting in a 2.3826% deficit factor on apportionment. However, this deficit generally becomes less as property tax and enrollment fee revenues are better known. Therefore, this April Revise Budget is based on a 1.5% deficit factor which computes to a \$367,878 reduction to TCR. When this deficit factor is considered, General Apportionment is reduced to an estimated \$24,157,347 for 2020/21. The final deficit factor and total funding will not be known until February 2022.

<u>Prior Year Recalculation/One-time Revenue</u>: The District received the final calculation for 2019/20 apportionment from the CCCCO via the Recalculation Apportionment in February 2021. The Recalculation for 2019/20 was \$865,796 more than the amount calculated when the books were closed in October 2020. Final TCR for 2019/20 was \$24,525,225. The reason for this increase is the same as indicated above for 2020/21 General Apportionment, an increase in FTES of K-12 students and the reporting of Summer 2020 FTES in 2019/20. The recalculated revenue for 2019/20 had a final deficit fact of 0.4243% which computes to a \$104,058 reduction to TCR. When this deficit factor is considered, General Apportionment is reduced to a final figure of \$24,421,167.

This \$865,796 increase between estimated and actual is a one-time increase to revenue and to be consistent with the Board Budget Parameters should only be used for one-time expenditures.

Expenditure highlights include:

### Salaries, Wages and Benefits:

Costs for all currently authorized positions are included in this budget based on projected actual costs for 2020/21. Collective bargaining agreements with all employee groups have been settled for 2020/21 and all associated costs are included in this budget.

It is important to note that there are many vacant positions, currently being recruited, that are not included in this budget because they are not anticipated to begin before June 30, 2021. Those positions will be budgeted in 2021/22.

#### **Uncollected Student Receivables:**

This budget includes writing off \$124,000 of the student accounts receivable balance that has been determined uncollectible. This is debt incurred by students from 7/1/2015 to 6/30/2016 which remains unpaid to date and is largely due to financial aid due back from students who dropped classes after receiving the financial aid. The debt will remain on the student's account even after being written off and the District intends to remain active in pursuing the uncollected student accounts receivable.

#### COVID-19 Pandemic Related Budget Concerns:

While the budget presented here for 2020/21 is very positive, there are a number of expenditures that will return as the operations of the College return to normal post-pandemic. The Planning and Budgeting Committee (PBC) has discussed the uncertainty caused by the pandemic and made certain recommendations to reduce expenditures, such as reducing supplies and services budgets and putting a hold on recruiting for permanent positions. Additionally, the pandemic resulted in a passive reduction in expenditures in some areas, such as a lower cost of instruction due to fewer class sections, lower utility costs, and lower sign language interpreting costs. The deliberate budget reductions combined with the passive expenditure reductions total \$2.7 million. These expenditures will need to be included in the budget as it is developed for 2021/22.

- \$750,000 fewer class sections due to a class schedule primarily online
- \$929,000 permanent positions approved for recruiting (salaries and benefits)
- \$300,000 \$400,000 sign language interpreting
- \$265,000 25\% reduction to supplies and services budgets
- \$200,000 hiring fewer temporary employees
- \$175,000 increase to unemployment rate
- \$50,000 utility savings

The above items total \$2.7 million in expenditure increases that will come next fiscal year.

## **BOARD BUDGET PARAMETERS:**

## 1. General Fund Budget Parameters:

1.1 Unrestricted Ending Balance - The targeted ending fund balance in the General Fund shall be 15% of total unrestricted expenditures. At no time shall the ending balance go below a minimum of 5%. - MET

### 1.2 Balanced Budget

- 1.2.1 The General Fund shall have a balanced budget with total ongoing expenditures and transfers not exceeding total ongoing revenues. MET
- 1.2.2 One-time revenues and reserves shall not be used to fund ongoing expenditures but may be considered for current year expenditures that do not create obligations in future years. **MET**

## 2. <u>Health Fund Budget Parameter</u>:

2.1 The Health Benefit contribution rate shall be set for the next fiscal year so that total annual contributions equal or exceed projected total health care costs as determined by an analysis of historical trends. - MET

## <u>Unrestricted Ending Balance</u>:

The April Revised Budget as presented adds \$1,972,698 to the unrestricted reserves of the General Fund. This a great improvement over the Adopted Budget which was essentially balanced, in that it reflected a small \$1,025 use of reserves. As stated earlier, \$865,796 of this increase in reserves is a one-time occurrence due to the recalculation of 2019/20 General Apportionment.

The budgeted ending fund balance is \$8,438,350, which is 33.83% of expenditures. The Board has directed administration to set aside the amount estimated to cover future year increases to PERS/STRS rates through 2023/24. Therefore, \$467,000 has been set aside in the Unrestricted General Fund reserve, which results in a remaining fund balance of \$7,971,350 or 31.96%.

The projected reserves percentage of 31.96% is in excess of the 15% target set by the Board, however also per the Budget Parameters set by the Board, reserves shall not be used to fund ongoing expenditures, but may be used for one-time purposes that do not create obligations in future years.

These figures assume that all revenues and expenditures will materialize at 100% of budgeted amounts. Past experience suggests that some budgeted expenditures could be unspent at year end which would increase the ending balance.

#### Cautionary note for 2021/22:

There is no question that this budget for 2020/21 is a very good one, it is balanced, adds a considerable amount to reserves, and projects a strong ending fund balance of 31.96%. However, the position will change substantially in 2021/22. The budget will likely be out of balance, will show a use of reserves, and will result in a lower percentage of reserves. The following table shows a summary of how the fiscal position of the college will change next year:

Current year revenue over expenditures (surplus)	\$1,972,698
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Current year one-time revenue	(\$865,796)
Surplus when one-time revenue removed	\$1,106,920
Next year expenditure increases	\$2,769,000
Next year expenditures over revenue (deficit)	(\$1,662,080)

#### **OTHER FUNDS:**

Restricted General Fund (Attachment A-2), includes all funds that come from categorical and grant sources. Approximately 60 unique funding sources are accounted for in this fund and come from local, state, and federal sources.

The District has received substantial funding from Federal Stimulus programs to address the economic impacts of COVID-19. These Higher Education Economic Relief Funds (HEERF) are to be used in direct financial aid to students and by the institution to fund expenses that address the impacts COVID-19 has had on the operations of the college. A summary of HEERF allocations is below:

Phase	Approved	Student Aid	Institutional	HSI	Total
HEERF I	March 2020	\$655,000	\$655,000	\$86,000	\$1,396,000
HEERF II	December 2020	\$655,000	\$2,788,000	\$192,000	\$3,635,000
HEERF III	March 2021	\$3,036,500	\$3,036,500	\$200,000	\$6,273,000
		\$4,346,500	\$6,479,500	\$478,000	\$11,304,000

The Debt Services Fund Budget (Attachment B), includes the debt service payment on the Solar Field Project. A portion of the Solar Field Project was funded by municipal lease bonds. The debt service will be offset by the energy savings from the solar field and PG&E incentives, both of which are highly dependent upon weather conditions. The solar Field Project will be paid off in 2021.

The Child Care Fund Budget (Attachment C), was revised to reflect salary, benefit, supply, and service expenditure revisions made since the adoption of the budget in October. The proposed April Revised Budget includes a General Fund subsidy of \$124,286, a small increase of \$2,691 over the Adopted Budget.

<u>The Capital Projects Fund Budget (Attachment D)</u>, reflects budgets similar to those presented in the Adopted Budget.

The Special Reserve Fund Budget (Attachment E), includes the reserves for accrued vacations, load banking and self-insurance needs (active/retiree health plans, property, liability, workers' compensation). Accrued vacation and load banking are both reserved at 25% of the total value projected as of June 30, 2020. The District moved off self-funded health benefits to purchasing an insured plan July 1, 2020. Most claims from the previous plan have been paid and the remaining balance of the Health Fund is estimated to total \$250,000. These funds will be transferred into the Special Reserve Fund. A Health Fund Reserve will be kept in the Special Reserve fund to allow time to address future increases to our health premiums through the collective bargaining process. The line item for Incurred But Not Recorded (IBNR) health benefit claims is no longer necessary and has been removed. The GASB 75 Reserve begins to address the need to fund the future liability of retiree health benefits: reflecting approximately 30% of the GASB 75 OPEB liability. The OPEB liability is

calculated in the actuarial study dated August 24, 2020. The Self Insurance Reserve is set aside to address other unforeseen costs associated with the District being self-insured for property, liability, and workers' compensation.

The Health Fund Budget (Attachment F), identifies those monies set aside for payment of plan participant medical claims incurred prior to June 30, 2020. As of July 1, 2020, the District has been purchasing an insured plan in lieu of self-funding for health benefits. Most claims from the previous plan have been paid and the remaining balance of the Health Fund is estimated to total \$250,000. These funds will be transferred into the Special Reserve Fund and this Health Benefits Fund will be closed. A Health Fund Reserve will be kept in the Special Reserve Fund to allow time to address any future increases to our health premiums through the collective bargaining process.

<u>The Student Representation Fee Fund Budget (Attachment G)</u>, was included to reflect the \$2 per semester that each student pays to support student government here at the College and state-wide.

<u>The Student Center Fee Fund Budget (Attachment H)</u>, was included to reflect the \$1 per unit per semester to a maximum of \$5 that each student pays for equipment and improvements in the Student Centers.

The Student Financial Aid Award Projections (Attachment I), includes projected revenues and expenditures in direct financial aid to students.

#### MOTION/ACTION:

RESOLVED, That the Board of Trustees of the Mendocino-Lake Community College District does hereby adopt the proposed 2020/21 April Revised Budget as presented and shown on Attachments A-1 through I:

Attachment A-1	April Revised Unrestricted General Fund Budget, 2020/21
Attachment A-2	April Revised Restricted General Fund Budget, 2020/21
Attachment B	April Revised Debt Service Fund Budget, 2020/21
Attachment C	April Revised Child Care Fund Budget, 2020/21
Attachment D	April Revised Capital Projects Fund Budget, 2020/21
Attachment E	April Revised Special Reserve Fund Budget, 2020/21
Attachment F	April Revised Health Fund Budget, 2020/21
Attachment G	April Revised Student Representation Fee Fund Budget, 2020/21
Attachment H	April Revised Student Center Fee Fund Budget, 2020/21
Attachment I	April Revised Student Financial Aid Award Projections, 2020/21

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT UNRESTRICTED GENERAL FUND 2020/21

	2020/21 ADOPTED BUDGET FUND 11	2020/21 REVISED BUDGET FUND 11	<u>.</u>
BEGINNING FUND BALANCE	\$ 6,465,652	\$ 6,465,652	
REVENUE: A. Federal B. State C. Local D. Transfer in (COVID-19) TOTAL REVENUE	37,500 13,219,020 12,126,431 - \$ 25,382,951	37,500 15,197,359 11,668,446 14,600 \$ 26,917,905	
EXPENDITURES:  A. Certificated Salaries and Wages Classified Salaries and Wages Subtotal Salaries and Wages	\$ 10,380,519 4,976,806 15,357,325	\$ 9,929,838 4,929,574 14,859,412	-
Fringe Benefits Total Personnel Costs	6,486,011 21,843,336	6,391,933 21,251,345	-
B. Supplies	458,152	609,619	
C. Contractual Services	2,517,647	2,428,680	
D. Capital Outlay	20,154	107,710	
E. Transfers To Child Care Fund To Debt Service Fund To Capital Project Fund	141,595 278,092 125,000 544,687	144,286 278,567 125,000 547,853	-
TOTAL EXPENDITURES AND TRANSFERS	\$ 25,383,976	\$ 24,945,207	=
FUND BALANCE: A. Designated (PERS/STRS)	467,000	467,000	
B. Undesignated	5,997,627	23.63% 7,971,350	31.96%
TOTAL ENDING FUND BALANCE	6,464,627	25.47% 8,438,350	33.83%
CHANGE IN RESERVES	\$ (1,025)	\$ 1,972,698	- =

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT RESTRICTED GENERAL FUND 2020/21

	2020/2021 ADOPTED BUDGET FUND 12	2020/2021 REVISED BUDGET FUND 12	
BEGINNING FUND BALANCE	\$ 276,603	\$ 276,603	
REVENUE: A. Federal B. State C. Local TOTAL REVENUE	2,321,628 11,235,767 130,229 \$ 13,687,624	5,454,724 11,270,708 249,705 \$ 16,975,137	
EXPENDITURES:  A. Certificated Salaries and Wages Classified Salaries and Wages Subtotal Salaries and Wages	\$ 2,360,754 1,812,083 4,172,837	\$ 2,711,864 1,872,928 4,584,792	
Fringe Benefits	1,697,921	1,689,733	
Total Personnel Costs	5,870,758	6,274,525	
B. Supplies	1,332,789	1,461,175	
C. Contractual Services	3,488,350	3,679,966	
D. Capital Outlay	1,343,708	3,671,833	
E. Transfers to Student Financial Aid Fund and to Other Funds and Other Payments To/For Students			
and Payments Directly to AEBG Consortium Members	1,663,160	1,898,275	
TOTAL EXPENDITURES AND TRANSFERS	\$ 13,698,765	\$ 16,985,774	
ENDING FUND BALANCE	265,462	265,966	
CHANGE IN RESERVES	\$ (11,141)	\$ (10,637)	

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT DEBT SERVICE FUND 2020/21

	2020/21 ADOPTED BUDGET FUND 29		2020/21 REVISED BUDGET FUND 29	
BEGINNING FUND BALANCE	\$	-	\$	-
REVENUE: A. Interest B. Transfer from General Fund - Solar		(2,000) 278,092		(750) 278,567
TOTAL FUNDS AVAILABLE	\$	276,092	\$	277,817
EXPENDITURES:  A. Solar debt service payments	\$	276,092	\$	277,817
RESERVES		-		-
TOTAL EXPENDITURES AND RESERVES	\$	276,092	\$	277,817

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT CHILD CARE FUND 2020/21

	A E	2020/21 DOPTED BUDGET FUND 33	2020/21 REVISED BUDGET FUND 33	
REVENUE:				
Federal				
A. Food Program	\$	24,000	\$	20,000
State				
B. CA State Preschool Program		249,209		249,815
C. Food Program		1,300		1,000
D. General Contract		223,908		224,925
Local				
E. Parent Fees - Certified/Subsidized		-		-
F. Parent Fees - Non-Certified/Full Fee		52,000		48,000
Transfers				
G. General Fund Subsidy		121,595		124,286
H. Employee Child Care Benefit		20,000		20,000
J. Oher Transfers in (COVID-19)		25,000		43,000
TOTAL REVENUE	\$	717,012	\$	731,026
EVDENDITUDES:				
EXPENDITURES:  A. Personnel Costs				
Salary and Wages     Classified Regular	\$	259,895	\$	259,895
Classified Regular Classified Hourly	Φ		Φ	193,738
Classified Houriy	-	200,698 460,593		453,633
		400,393		400,000
2. Benefits		197,595		206,579
Total Personnel Costs		658,188		660,212
P. Cumpline		20.450		E1 100
B. Supplies		39,450		51,100
C. Contractual Services		19,374		19,714
TOTAL EXPENDITURES	\$	717,012	\$	731,026

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT CAPITAL PROJECTS FUND 2020/21

	2020/21		2020/21	
	ADOPTED BUDGET FUND 41		В	EVISED SUDGET SUND 41
BEGINNING FUND BALANCE				
Unrestricted	\$	562,163	\$	562,163
TOTAL BEGINNING FUND BALANCE	Ψ	562,163	Ψ	562,163
REVENUE:				
A. Interest		10,000		4,800
B. Physical Plant Block Grant		4,451		4,451
C. Redevelopment Agency On-Going		150,000		150,000
D. NCCCSIA Safety Credit		17,000		17,000
E. Retro-Commissioning Rebate		-		44,218
F. Other Local Grants		17,500		17,500
G. Transfer From General Fund		125,000		125,000
TOTAL REVENUES		323,951		362,969
TOTAL FUNDS AVAILABLE	\$	886,114	\$	925,132
EXPENDITURES AND TRANSFERS:				
A. MacMillan Chiller	\$	160,000	\$	160,000
B. HVAC Upgrades	,	20,000	,	20,000
C. Fire Alarm Battery Backup		20,000		20,000
D. Access Road Study		17,500		18,800
E. Campus Signs		7,500		7,500
F. Disabled Access Improvements		50,000		50,000
G. Technology Master Planning		2,500		2,500
H. Network Upgrades		62,500		62,500
I. Safety Improvements		40,000		40,000
J. Other Capital Projects		80,000		78,700
TOTAL EXPENDITURES		460,000		460,000
RESERVES		426,114		465,132
TOTAL EXPENDITURES AND RESERVES	\$	886,114	\$	925,132

## MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT SPECIAL RESERVE FUND 2020/21

	2020/21 ADOPTED BUDGET FUND 61			2020/21 REVISED BUDGET FUND 61
BEGINNING FUND BALANCE	\$	2,306,316	\$	2,306,316
REVENUE: A. Interest B. Transfer from Health Fund TOTAL FUNDS AVAILABLE	\$	40,000 - 2,346,316	\$	17,000 250,000 2,573,316
EXPENDITURES AND TRANSFERS:  A. Self Insurance Claim	\$		\$	<u> </u>
RESERVES:  A. Accrued Vacation Reserve B. Load Banking Reserve C. Health Fund Reserve D. Incurred But Not Recorded (IBNR) Health Benefits E. GASB 75 Reserve F. Self Insurance Reserve TOTAL RESERVES		185,010 100,896 275,000 180,000 1,500,218 105,192 2,346,316	*	185,010 100,896 525,000 - 1,662,410 * 100,000 2,573,316
TOTAL EXPENDITURES AND RESERVES	\$	2,346,316	\$	2,573,316

<sup>\*</sup>Total GASB 75 liability per actuarial study dated August 24, 2020 is \$5,570,101.

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT HEALTH FUND 2020/21

	2020/21 ADOPTED BUDGET FUND 62		R B	2020/21 EVISED SUDGET SUND 62
BEGINNING FUND BALANCE	\$	491,221	\$	491,221
REVENUE:  A. Contribution from Other Funds B. Employee Contributions C. Interest TOTAL REVENUE		- - - -		- - - -
TOTAL FUNDS AVAILABLE	\$	491,221	\$	491,221
EXPENDITURES:  A. Health Care Services  B. Transfer to Special Reserve Fund  TOTAL EXPENDITURES	\$	491,221 - 491,221	\$	241,221 250,000 491,221
RESERVES		<u>-</u>		<u>-</u>
TOTAL EXPENDITURES AND RESERVES	\$	491,221	\$	491,221

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT STUDENT REPRESENTATION FEE FUND 2020/21

	AD Bl	020/21 OPTED JDGET JND 72	RI BI	020/21 EVISED JDGET JND 72
BEGINNING FUND BALANCE	\$	51,230	\$	51,230
REVENUE:  A. Student Representation Fees		11,000		8,500
<ul><li>B. State Portion of Representation Fees</li><li>C. Interest</li></ul>		11,000 650		8,500 550
TOTAL REVENUE		22,650		17,550
TOTAL FUNDS AVAILABLE	\$	73,880	\$	68,780
EXPENDITURES:  A. Services (Travel)  B. Other Outgo (State Portion of Rep Fee)  TOTAL EXPENDITURES	\$	11,650 11,000 22,650	\$	8,500 8,500
RESERVES		51,230		60,280
TOTAL EXPENDITURES AND RESERVES	\$	73,880	\$	68,780

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT STUDENT CENTER FEE FUND 2020/21

	2020/21 ADOPTED BUDGET FUND 73		2020/21 REVISED BUDGET FUND 73	
BEGINNING FUND BALANCE	\$	328,495	\$	328,495
REVENUE:				
A. Student Center Fees		34,000		28,000
B. Charging Station Revenue		25,000		1,000
C. Interest		4,500		3,000
D. Other Transfers In (COVID-19)		-		24,000
TOTAL REVENUE		63,500		56,000
TOTAL FUNDS AVAILABLE	\$	391,995	\$	384,495
EXPENDITURES:				
A. Student Salary & Benefits	\$	19,500	\$	1,020
B. Supplies		6,000		1,000
C. Services		4,500		1,000
D. Equipment		25,000		25,000
TOTAL EXPENDITURES		55,000		28,020
RESERVES		336,995		356,475
TOTAL EXPENDITURES AND RESERVES	\$	391,995	\$	384,495

# MENDOCINO-LAKE COMMUNITY COLLEGE DISTRICT STUDENT FINANCIAL AID AWARD PROJECTIONS 2020/21

	2020/21 ESTIMATED AWARDS		2020/21 ESTIMATED AWARDS	
SOURCE OF FUNDS:				
FEDERAL SOURCES  A. PELL GRANT  B. FSEOG  C. BUREAU OF INDIAN AFFAIRS  D. DIRECT LOANS  E. AMERICORPS  F. FEDERAL WORK STUDY  G. HEERF II  TOTAL FEDERAL SOURCES	\$ 5,000,000 189,400 4,500 800,000 30,000 61,000	\$	5,000,000 225,400 4,500 800,000 30,000 25,000 654,919 6,739,819	
STATE SOURCES  A. CAL GRANT  B. EOPS GRANT  C. CHAFEE GRANT  D. DISASTER RELIEF FUND  E. MENDOCINO COLLEGE PROMISE PROGRAM  F. STUDENT SUCCESS COMPLETION  TOTAL STATE SOURCES	 750,000 160,000 45,000 - - 500,000 1,455,000		750,000 160,000 50,000 30,210 58,051 537,515 1,585,776	
LOCAL SOURCES A. SCHOLARSHIPS	250,000		461,778	
TOTAL	\$ 7,789,900	\$	8,787,373	
DISBURSEMENTS:				
A. STUDENT FINANCIAL AID	\$ 7,789,900	\$	8,787,373	